

Horizontal Linkages in Manufacturing Industries: A New Concept of Technological Complex in Medium-Sized Cities

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INTRODUCTION

In Japan, processing or assembling technologies have been much emphasized so as to overcome the scarcity of raw materials or energy. The situation is similar in Sweden. Not only the historical inclination to technology, but also recent trends in industrial restructuring underlines the importance of research and development (R&D) activities. The belief that comparative superiority could be achieved by such means of cost reduction as the availability of material, transportation advantages, and a cheap labour force has gradually given way to a more technological belief in the development of new products. The Japanese government and most local governments are eager to develop R&D intensive regions to achieve success in the age of restructuring. R&D activities do not necessarily require accessibility to mass transportation. This is the reason that there is severe competition between many local governments for the assignment of the "Technopolis Plan". Is it true that R&D technology and so-called high technological industries are more footloose than the former heavy industries? We cannot answer "Yes" to this question on the basis of empirical data in Japan. The location of research activities has gradually been concentrated to the Greater Tokyo Metropolis in recent decades. Development activities are also to be seen in peripheral regions, but their locations are limited to the area where more than two of the three high-speed transportation systems, airlines, expressways and Shinkansen Train, are available. The engineers engaged in R&D activities require a high quality living environment, which is based on the size of city to some extent. In other words, R&D activities choose their locations, they are not always trump cards for local industrial policy in a poorly developed region.

It is seldom that medium-sized cities have sufficient manpower to enjoy different types of R&D activities in several industries at once. They have to concentrate their resources and endeavours to a few industries which are so selected as to utilize their local characteristics. Medium-sized cities usually possess an historical complex of local industries, some of which may be suffering from a recession or a decrease in demand at present. Various geographical or economical advantages can be found to explain their historical location, such as nearness to the source of raw materials, cheap energy or cheap labour. However these are just the characteristics of the region; many of them are no longer particularly significant. The rapid development of freight transportation systems

and wider international competition have changed the comparative advantages and international division of labour.

In the future, the comparative advantage for the development of new products will gain in importance, and this may stem from technological characteristics or local market information. These characteristics have not really been discussed or analyzed to date because they do not directly correspond to the flows of materials or goods, which have been well analyzed as "vertical linkages" between industries to some extent. In the new concept of industrial policy, "horizontal linkages" has come to be a key term. This paper aims to discuss these horizontal linkages and their political implications for industrial developments in medium-sized cities. The next section gives an overview of industrial development policies in Japan; where only vertical linkages have been considered so far and some of the present difficulties are assumed to be due to the lack of consideration of horizontal linkages. The third section discusses horizontal linkages constituted in technological linkages and market information commonalities, and this is followed by a section where new indexes for measuring horizontal linkages are proposed. The fifth section considers the medium-sized city in empirical terms. Technological characteristics are depicted by means of the new indexes. New industries which can utilize and strengthen the existing technologies are also selected. The last section summarizes our discussion and points to some topics for future study.

OVERVIEW OF JAPANESE INDUSTRIAL DEVELOPMENT POLICIES

Since Japan geared up for accelerated economic growth in the 1950s, the concentration of population and industry in the big agglomerations, such as Tokyo and Osaka, has advanced further. As a result, on the one hand, regional disparities have spread and, on the other, many kinds of social costs – traffic congestion, environmental pollution, housing shortages, etc. – have become serious in those areas. So, to cope with urban problems and at the same time to reduce regional disparities, the idea of promoting regional economic growth in the less developed regions has been launched. Therefore, an important role was given to industrial development policy in the national development plan and policy system.

Until the oil-crisis in 1973, Japan experienced an economic growth miracle. In this period, regional development plans advocated the dispersion of industrial activities and proposed the adoption of a "growth pole" strategy in which efforts for regional development should be concentrated to certain strategic points in various parts of the country. To implement this strategy, fifteen New Industrial Cities and six Special Areas for Industrial Development were designated by 1966. Material plants such as iron and steel, petroleum refining, pulp or chemical processing plants were located in those coastal areas. In 1969 the second National Development Plan proposed the construction of extensive network systems of transport and communication to bring development potential even to peripheral areas. This proposal meant the nationwide extension of expressways, the further extension of Shinkansen. Against a background of high economic growth and improvement in transportation, the dispersion of industries, especially the production of heavy products or materials was promoted. These industries provided employment for people who could only find jobs in agriculture in the peripheral area. It can be recognized

that these policies helped to weaken, to some extent, the migration flow from the periphery to the big cities.

The oil crisis greatly altered the situation and the Japanese economy experienced a depression caused by the severe increase in cost for imported materials, and the loss of comparative advantages in international markets. Heavy industries and material industries which had the locomotive role suffered from the decrease in demand. The recession in those key industries resulted in a general slump in the regional economy and the emigration of the young labour force from the area. It is very ironical that this situation was more severe where the growth pole policy was successful, having a mono-central industrial structure. We called that a "structural slump problem".

Japanese industries groped a for way to regain the comparative advantage in severe international competition and hit upon the solution of restructuring to more technology-intensive and high value-added industries. By 1990, major industries had strengthened their function for R&D activities and enjoyed competitive power again. With the emergence of high technology industries and the development of information industries, the industrial structure of Japan has changed rapidly and this has caused the aggravation of regional economies in almost all areas except Tokyo. Laboratories or research departments were generally located in the Greater Tokyo Region. This is thought to be one of the most important factors causing the unipolar concentration to Tokyo as well as the growth of the international financial market. Against this background the Ministry of International Trade and Industry (MITI) proposed the Technopolis Program in 1983 and in the same year National Land Agency started to prepare the fourth Comprehensive National Development Plan, which was not published until 1987.

The idea of the Technopolis was formulated in order to create a high technology area like Silicon Valley or the North Carolina Research Triangle, where technological innovations in high-technology industries such as semi-conductors, new materials and biotechnology are expected. This also involves a regional development dimension, which is concerned with the promotion of economic development and industrial restructuring in peripheral regions. The basic objective of the Technopolis program is to create high quality living environments and provide the infrastructure that is needed to stimulate regional development and assist in economic restructuring. Many local governments welcomed the policy as a new way of obtaining subsidies for building local factories, without any particular concern for R&D. Since 1983 twenty-six Technopolises have been designated by MITI. The Technopolis must be an area where industries are not excessively concentrated, but MITI set a condition that there should already be enough local business to provide the nucleus of entrepreneurial skills for the project. It must have at least one university providing courses in high technology and must have good access to transport networks.

It is too early to evaluate the Technopolis program, it may be said, however, that the program itself fluently announced the importance of R&D activities also in peripherals. However, two major problems can be pointed out. One is that because of the severe condition set by MITI, the policy was more or less only open to a few cities with existing bases. The other problem is that all Technopolises are planned to develop so-called high technology industries such as semi-conductors, new materials and biotechnology. They are undoubtedly promising and growing industries at present, but with little relationship with the existing industries in each region. This situation is very similar to that when heavy industries or material industries were selected as promising industries for "New

Industrial Cities" about a quarter of a century ago. It is possible that Technopolises will face the problem of structural slump in a number of years.

IMPORTANCE OF HORIZONTAL LINKAGES

Because the medium-sized city does not have much resources or manpower, it is safe to assume that R&D activities will only grow in a small limited industrial area. In order to increase the chances of success in severe interregional or international competition, it would be better for it to concentrate endeavours and resources on a small number of target industries. These target industries should be selected so that they will utilize regional characteristics and strengthen them. They are also expected to receive manpower from the existing industries; current regional industries cannot always catch up with demand saturation or decline along the product-life cycle. It is expected that the decrease in employment in existing industries will be met by newly located industries. Therefore, a strong linkage to the existing industries is desirable for the target industries as well as high growth potential.

Linkages between industries are both vertical and horizontal. Vertical linkages are those achieved by the transition of goods or services, and they have been described as important aspects of industrial development policies to date. Growth pole industry is another term for industry which has strong vertical linkages with a wide variety of other industries. The material industry, such as the iron and steel industry, sells its products to almost all machinery industries; downward vertical linkages from the material industry have great power to attract other industries. Upward vertical linkages also produce growth poles. In order to provide materials, mechanical parts or energy to TOYOTA, one of the biggest automobile industries in Japan, steel industries, rubber industries, energy plants, and so on located near Nagoya City.

An industrial complex based on vertical linkages has an advantage when it comes to the transportation cost of goods or materials. However, this advantage has become less important recently, because transportation costs have decreased relative to the other costs such as labour costs. Increases in labour costs in Japan have caused process decomposition and the subrogation of labour-intensive parts to the developing countries. The importance of vertical linkages, as a result, declined in these two decades.

The other critical point in industrial development based on vertical linkages is, as we mentioned above, the fear of "structural slump". The growth pole industry with much vertical linkage has the power to gather related industries. However, if the economic environment around the pole industry becomes worse, all industries are influenced very negatively; a decrease in the production of the pole industry reduces demands on related industries upper-stream, or, a higher price for or lower quality in a key product results in the reduction in the competitive advantages of the down-stream industries. In other words, vertical linkages make industrial structures less substitutable and weaker in the face of a structural slump. It was a nice proof that most of the New Industrial Cities in Japan suffered from the whole slump in the regional economy.

After these considerations, horizontal linkages will be highlighted; these are the other part of industrial linkages, without direct transition. They may have many constituents. Technological similarity and market information commonality are considered to be the most important components. Local technologies used to produce a certain product can be

possibly utilized for some other products. If the original local products meet with depression, technologies are still alive as seeds for new products. It can be emphasized that technologies have a longer life and are more substitutable than goods or products. If the variety of industries or products was expanded, based to some extent on technological similarities, the regional economy would be better able to meet a structural slump. Local technologies have usually been accumulated through the shape of the skills of the workers, including some badly formulated ones. These skills can be only achieved by long and intensive experience of the job. Standardization or documentation is very difficult for such ill-defined skills of experts. Because improvement and inheritance can only be accomplished when the workers and experts are engaged in the job, using local technology for new products is nothing other than taking jobs which are suitable for regional skilled experts. It is necessary to discover a new field where the existing technology can be useful, thus bringing new fields of activity to people in the region, and enabling them to settle.

Our concept of local technology is very much like that of the "gene" in biology. Each firm makes profits from production based on technological information. On the other hand, each individual creature grows by means of a variety of biochemical processes which were printed in genes. Some biologists refer to the "Replicon Model" insisting that each life lives and grows in order to increase the copies of its genes. Though the individual has very short life, genes can enjoy a longer life usually over many generations. Furthermore, adaptation or the process of evolution makes the life of genes much longer. Now, we can draw an analogy between products and individuals, industries and species, technology and gene, and research activity and evolution. Industries may enjoy their life by continually renewing their products, technologies may survive much longer by wandering over many industries. Technological similarity is very important for long-term industrial policy. This biological analogy of the firm's behaviour only has a short history but much interesting literatures has appeared on the subject. Nelson and Winter (1982) produced the first monograph where the behaviour of firms was discussed from the standpoint of evolutionary theory. The growing process of a new technology is usually represented by the logistic model which describes the growth process of a biological population. The competitive interaction of firms can be expressed in terms of an ecological predator-prey model. Furthermore, the concept of ecological niche suggests an approach to analyzing the interactions of firms. (Nishiyama, 1985)

Here, we can rephrase the above discussion to refer to market information, the other factor in horizontal linkages. It is sometimes the case that market information achieved by continuous transactions is a great help for new product development.

ANALYSIS OF HORIZONTAL LINKAGES

One reason for the few studies on horizontal linkages is that analytical methods have not been established for horizontal linkages. This is a great drawback in comparison with vertical linkages which can be easily assessed by the input-output model.

Studies on Industrial Linkages to Date

An input-output table is a table of values corresponding to goods or service transactions. It is no more than the table of vertical linkages in monetary terms, though it is used to analyze horizontal linkages, such as the commonality of market information, to some extent. Similarity between the rows in an input-output transaction table shows the commonality of the selling markets of the two industries, similarity between the columns shows that of input markets. The number of industries that have non-zero purchases from the two industries mentioned provides an index of the selling market similarity of the two industries. Counting the number of industries that have non-zero transactions with the industries mentioned provides a purchasing similarity index. Roepke et al (1974) suggested a market commonality index which was the sum of these two similarity indexes. Leontief (1965), Streit (1969) and Slater (1977) suggested similarity indexes from the same viewpoint which were defined by using input coefficients instead of transaction value. The main drawback of these indexes is that statistical tests are impossible and that there are no theoretical criteria for significant transactions. Correlation coefficients enable statistical testing as in Czamanski (1971), they have with much difficulty been used for the following analysis like grouping. The original input-output table only gives direct transactions between industries, Leontief's inverse matrix however, provides the total relationship, considering succeeding vertical linkages. The row vector of the inverse matrix shows the total backward influence induced by the industry mentioned, as well as the column vector of its mean total forward influence based on the demand on the industry. Blin et al (1977) proposed using correlation coefficients of the two columns or two laws in order to estimate the similarity of the total influences of the industries mentioned. Anyway, the horizontal linkages derived from these indexes based on the input-output table are those which are based on market structure, not on technological relationship.

Similarity of geographical location may be another index of horizontal linkages. The number of employees is usually used as a measure of industrial location. The geographical employment dispersion pattern was investigated by Roepke et al (1974). Florence (1944) developed one of the earliest measurements of geographical association between industries, which is obtained by adding the absolute values of the difference between the regional employment proportions of any two industries over the sample regions. It was severely criticized because it is only sensitive for large-sized zones and it gives large values even though the geographical patterns differ in the other small-sized zones. Correlation coefficients, which provide the testing procedure, came to be widely used, as well as multiple-coefficients and partial coefficients, by Richter (1969), Streit (1969) and so on. However, using geographical employment data cannot be freed from the problem of zoning or the difficulty of extracting industrial linkage from the general effect of population scale. Nor have geographical analyses succeeded in identifying technological linkages.

Other researchers tried to analyze the technological structure more directly. Isard et al (1959) decomposed the process in chemical industries and picked out the technological relationships in each unit process. This microscopic analysis can consider local conditions or characteristics, but requires much detailed data. It is only applicable to short-run assessment and only to limited industries in limited areas. Patent analysis has become very popular recently. In Japan, a patent owner must categorize his patent to one or two

industries which are able to purchase his patent. Though, actual patent transaction data are not available, we can use the patent category data to grasp technological similarity instead. The Invention Association (1985) analyzed technological structure in the field of electronics. A criticism of this method is that all of the technologies used are not registered as patents therefore the method is only applicable to so-called high-technology industries such as electronics or biochemical industries. The increase in overseas transactions of patents makes the analysis more difficult.

As mentioned here, technological linkages have begun to be analyzed recently, but the suggested methods demand a great amount of data and their applicability is limited; more effective methods covering wider range of industries are very much needed for regional technological policy making.

Diversification of Products in Multi-Product Firms

Here, let us consider the behaviour of firms. Every firm chooses profitable products which can be produced with the resources, labour and technology it has available. Many firms produce more than two products, they are called multi-product firms. The production of by-products, such as sulphuric acid when refining steel, is the oldest case of multi-production. However, the concept of multi-production covers a much wider field than that trivial case; many firms consciously develop new products which may yield more profit. This is a firm's diversification, which receives words of caution from researchers in marketing. According to the Japanese Census of Manufactures (JCM), almost half of the manufacturing firms in Japan (43.6%) produce products which were categorized in more than two Standard Industrial Codes (2-digit SIC's) in 1987. Product diversification is one of the effective and important strategies for firms, especially for large-sized ones. Rumelt (1974) surveyed diversification patterns of American manufacturing firms and their relationship with economic results, such as profit. The ratio of the production of main product to the total production of the firm provided a criterion for classifying the firm's strategy as Single, Dominant, and Diversified. Diversified strategy was further subdivided into Vertical, Related and Unrelated. Rumelt found that the Related-Diversification strategy, where products were chosen so that existing market information or technology were applicable to them, was more profitable than the other strategies. Another study by Hakoda (1987) who interviewed 171 major firms in Japan shows an increase of Related-Diversification at the expense of the Single strategy. (See Table 1.) In many firms, diversification is promoted on the basis on horizontal linkages, therefore, diversification patterns may well provide an index of horizontal linkages.

Table 1: Diversification strategies of major Japanese industrial firms

Strategy	1960	(%)	1965	(%)	1970	(%)	1975	(%)	1980	(%)	1983	(%)
Single	73	42.6	60	35.0	50	29.2	40	23.3	41	23.9	39	22.8
Dominant	44	25.7	49	28.6	52	30.4	54	31.5	42	24.5	43	25.1
Diversified	32	18.7	49	28.6	47	27.4	59	34.5	74	43.27	74	43.2
(Vertical)	10	5.8	18	10.5	18	10.5	21	12.2	24	14.0	23	13.4
(Related)	22	12.8	18	10.5	18	10.5	22	12.8	30	17.5	31	18.1
(Unrelated)	22	12.8	13	7.6	11	6.4	16	9.3	20	11.6	20	11.6
TOTAL	171	100	171	100	171	100	171	100	171	100	171	100

Note: Single: Main product gives more than 95% of total production of the firm.

Dominant : Main product gives between 70%-95% of total production.

Diversified : Main product covers less than 70% of total production.

Quoted from Hakoda(1987): *Diversification Strategies and Industrial Structural Change*

Co-production Rate as an Index of Horizontal Linkage

Concentrating the discussion on the manufacturing industry improves the availability of data. The products book in the series published by JCM collects the annual production data classified by category of product. We can obtain the number of firms categorized in a certain industry that produce each kind of product. Because the industry classification is so detailed, each category only contains a small number of works which can be considered homogeneous. Based on this data, each categorized product is checked whether it is produced by a certain industrial category. If two different products are produced in the same industrial group, it is probable that these two products are actually produced in the same workplace. When there is neither direct vertical linkage nor technological relationship between two products, there is no reason to produce them under the same roof. From the opposite viewpoint, products in the same industrial categories must possess vertical or technological linkage. On this basis, the "co-production rate" is proposed as an index of linkages; the definition is as follows:

$$C_{jk} = \frac{\sum_{i=1}^M \delta_{ik} N_{ij}}{N_{ij}} \quad (1)$$

where, C_{jk} : Co-production rate of j th product and k th product.

N_{ij} : The number of works in i th industry that produce j th product, and

δ_{ik} : Index variable that has the value 1 when k th product is produced in i th industry (if $N_{ik} > 0$), else it has the value 0 (if $N_{ik} = 0$).

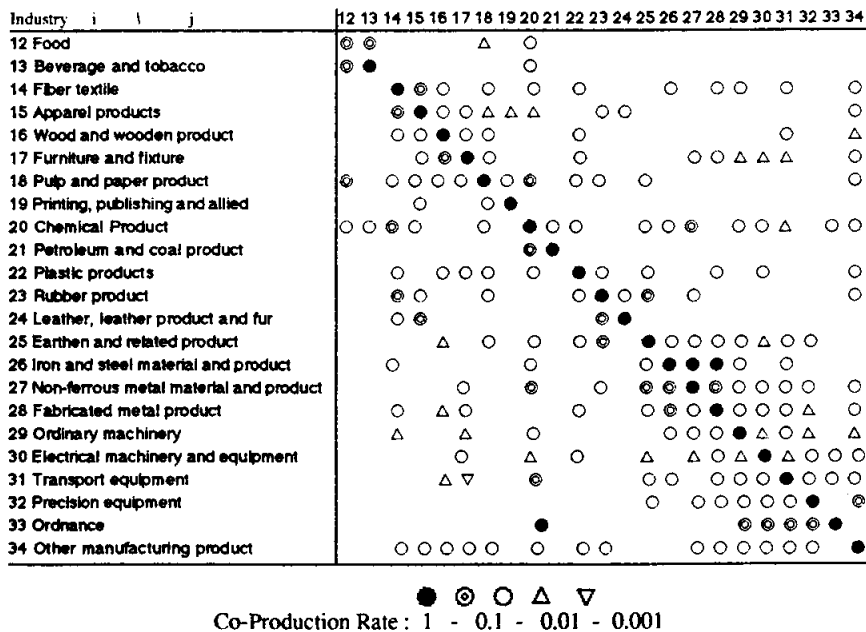
This index has a non-negative value. It has the value 1, the maximum value, when all of j th product is produced with k th product, as is the case of perfect by-production. Table 2 shows the distribution of this index calculated for pairs of each 3-digit good (149 categorized). The horizontal axis represents the cumulative occurrence. 1294 of 22052 pairs (149 x 148) have non-zero values. Table 3 shows the overall pattern based on an aggregation to 2-digit industries (23 x 23) pairs. The pattern in this aggregation

corresponds to vertical linkages to some extent. For example, metal products (SIC.28) have linkages with other 13 categories. Linkage with pig iron and steel (SIC.26) is strongest, followed by linkages with general machinery (SIC.29), electrical equipment (SIC.30), motor vehicle and transportation equipment (SIC.31), office machines (SIC.32).

Table 2: Distribution of co-production rate (1985)

Range of co-production rate	Frequency	Cumulative Frequency
0	20758	20758
0 0.001	392	21150
0.001 0.002	255	21405
0.002 0.005	285	21690
0.005 0.01	135	21825
0.01 0.02	86	21911
0.02 0.05	72	21983
0.05 0.1	28	22011
0.1 0.2	23	22034
0.2 0.5	12	22046
0.5 1.0	5	22051
1.0	1	22052

Table 3: Co-production pattern aggregated at 2-digit level



The co-production rate is a new measurement index of diversification strength at workshop level, not at firm level. Therefore, it may be expected to reflect technological linkages better than firm level indexes. Unless there is any technological similarity, this co-production rate may have a high value when firms have a Vertically Related Diversification strategy. The introduction of vertically related industries is expected to reduce the cost and uncertainty of transaction. These vertical linkages can be analyzed using input-output data as mentioned above, matching results from these analyses are possible.

Overlapping Clustering to Extracting Factors

The intensity of diversification, as measured by the co-production rate, may be influenced by many factors. Here we consider that the influences of such factors are additive, therefore each co-production rate should be explained as a summation of the effects of factors as follows:

$$C_{jk} = \sum_{\ell=1}^L \zeta_{j\ell} \zeta_{k\ell} D_{\ell} \quad (2)$$

where, $\zeta_{j\ell}$: Index variable that has the value 1 when k th product possesses ℓ th factor, else it takes value 0, and
 D_{ℓ} : Effect of ℓ th factor.

When we consider factors that are not as many as the number of non-zero co-productions, residuals are left. Here we consider a non-linear program choosing such a combination of $\zeta_{j\ell}$ s and D_{ℓ} s as to minimize the squared residuals as follows,

$$\text{Minimize } \sum_{j=1}^M \sum_{k=1}^M \left(C_{jk} - \sum_{\ell=1}^L \zeta_{j\ell} \zeta_{k\ell} D_{\ell} \right)^2 \quad (3)$$

The procedure for solving this problem was developed by Arabie et al (1980) as the "Overlapping Clustering Method", which is available in major statistical packages. This procedure was repeated changing the number of clusters, and the resulting decline of residuals was investigated. From the inflection of squared residuals, the number of clusters was set designed as 75, about half of the number of industries.

Because vertical diversifications are accomplished as well as ones based on market similarity, some clusters must be the result of vertical linkage or market similarity. Indexes on input-output data helps us understand each of the derived clusters. In order to test the vertical linkage, the following two indexes are defined; one is Purchase Rate: p_{jk} which means the importance of purchasing from k th goods for the total purchases of j th industry, and the other is Selling Rate: s_{jk} which indicates the proportion of transactions with k th industry in the total sales of j th goods. That is;

$$p_{jk} = \frac{t_{kj}}{t_j}, s_{jk} = \frac{t_{jk}}{t_{jk}} \quad (4)$$

where, t_{jk} : transaction value from j th industry (goods) to k th industry (goods).

If either of these two indexes has a high value, there is vertical linkage between two products. Therefore, it is concluded that a certain cluster is a vertical one when these indexes have a high value among the goods corresponding to the cluster mentioned.

In order to check marketing commonality, two other indexes are defined, one is Co-Purchasing Rate and the other is Co-Selling Rate. Co-Purchasing rate () indicates the applicability of information about the input market of k th industry when inputs for j th goods are purchased, defined as the proportion of input purchases from the industry which also sells goods to k th industry. That is:

$$Cp_{jk} = \frac{\sum_{m=1}^M \lambda_{mk} t_{mj}}{t_j} \quad (5)$$

where, λ_{mk} : Index variable that has the value 1 when k th product uses input of m th goods (t_{mk}), else it has the value 0.

This is an index for marketing commonality, though it has significance from the viewpoint of technological linkage. Let us consider two different industries using semiconductor devices as parts. Heat, electricity and magnetic lays cause damage to semi-conductors. Therefore such physical forces are required to be well controlled in both of the processing routines for these two products. There is much commonality of processing skills for such two products.

The Co-Selling Rate (Cs_{jk}) is defined similarly, as the proportion of sales to such industries that purchase k th product to the total sales of j th goods. It represents the applicability of the selling market information of k th goods when j th good is sold, defined as follows:

$$Cs_{jk} = \frac{\sum_{m=1}^M \lambda_{mk} t_{jm}}{t_j} \quad (6)$$

It is also true that this Co-Selling Rate has technological meaning as well as market linkage. We can imagine two different mechanical goods used as inputs for a small video machine, for example. To enable the down-sizing of video machine, both of these two parts must be compact; fine and careful processing is indispensable for these two goods.

When both of these two indexes have high values, technological linkage between the two is to be expected. As expressed here, the values of the Co-Purchasing Rate and Co-Selling Rate among the goods in a certain cluster help us to understand the meaning of the cluster. Table 4 shows the list of diversification clusters which are classified in five groups, that is (1) vertical, (2) co-purchasing, (3) co-selling, (4) co-purchasing and co-selling, and (5) without a market relationship.

Table 4: Clusters derived by the overlapping clustering method

Type	Name of Cluster	Products (SIC)	Type	Name of Cluster	Products (SIC)
(1)Vertical	7	128,135	(3)Co-Selling	52	302,319,331
	16	123,131		53	293,315,331
	29	142,144,146,204		57	201,203,206,215,
	36	162,173			219,305,319
	54	183,185		62	302,306,331
	59	149,159		63	201,293,331
60	129,135	68		201,203,321,331	
(2)Co-Purchasing	2	261,265		70	306,307,315,322
	3	212,215		74	203,294,295,331
	19	183,185,189		(4)Co-Purchasing and Co-Selling	4
	23	265,287	6		261,287
	24	233,239	8		202,271
	25	126,128,135	9		154,248
	37	203,204,213	11		151,242
	40	271,272,279	14		223,229
	42	201,213	15		191,192
	55	185,189	20		201,202,203,205,
	58	261,265,287,288			209,213,331
	65	202,203,213	33		203,205,209,
67	201,202,272		302,331		
75	233,259	39	151,152		
(3)Co-Selling	5	209,331	41	142,149,159,204	
	10	293,302,331	44	232,243	
	13	144,149,159	45	221,222	
	18	258,259	48	308,309	
	21	293,297,299,306,	50	202,262,273,279	
		315,319,331	56	294,297,299,331	
	22	294,296,305,314,	61	301,304,306,312	
		321,322,331	64	205,297,321,331	
	26	311,312	66	205,299,305,331	
	27	129,181	69	293,296,331	
	28	297,302,305,331	71	145,155,245	
	30	294,315,319,331	72	259,261,262,	
	31	296,299,331		266,271	
	32	293,321,331	(5)Without Market Relationships	1	345,349
	35	304,305,306,331		12	247,249
	43	284,312,315		17	212,219
	46	201,294,302,331		34	321,322
	47	124,181,182		38	143,147
	49	203,296,297,		73	203,219
		312,331			
51	205,209,306,				
	315,331				

Note: The name of cluster is assigned in the sequence of effect, D_i .

Table.4 shows the list of diversification clusters which are classified into five groups, that is, (1) vertical, (2) co-purchasing, (3) co-selling, (4) co-purchasing and co-selling, and (5) without market relationship.

EMPIRICAL STUDY OF LOCAL INDUSTRIAL CHARACTERISTICS

In this section, the political implication of horizontal linkage indexes and derived clusters for regional industrial development is discussed. An empirical study has been conducted in the Kohoku Region in the Shiga-Prefecture (780) near Kyoto, where 1005 manufacturing workshops had 22,423 employees in 1985. Sixty 3-digit SIC categorized products are made in the region, they are about half of the total number of categories (149).

The industrial clusters derived in the last section are helpful for evaluating the technological characteristics of the region. When at least one of the products in a certain cluster is produced in the region, another product in the same cluster is easily produced in the region on the basis of technological linkage or market commonality. Therefore the number of clusters indicates the variety of regional industries from the viewpoint of horizontal linkages. The power to breed new industry in a certain cluster may be clearly indicated by the number of employees who are engaged in the industries included in the cluster. Table 5 shows the existence of clusters in the Kohoku Region. Twelve clusters were found and one cluster diminished between 1983 and 1988, which shows that the variety of regional technologies was increased in the period, though the number of total employees was almost constant. The clusters which have a large number of employees have considerable ability to act as "seeds", because much of the manpower can easily adapt to the new industries which are included in the cluster.

As concerns the vertical linkages between industries that existed in 1983 and 1988, many of them had diminished and the industrial structure had gained considerable endurance to structural slump. These figures also implies a shift from vertical linkages to horizontal linkages.

In the case of the Kohoku region, cluster 43 and cluster 41 have a large number of employees and include non-existent industries. If we consider these clusters as seeds, we can select the candidate industries to be located in the region. Railway vehicles (SIC.312), aircraft and their accessories (SIC.315), spinning (SIC.142), and chemical fibres and textiles (SIC.204) are selected on the basis of horizontal linkages.

CONCLUSION

A retrospective consideration of industrial policies revealed the fragility of industrial structure based on vertical linkages. The globalization of industrial market competition and an emphasis on Research and Development strengthen the importance of horizontal linkages in manufacturing industries. Horizontal linkages are very important for finding the regional technological characteristics and selecting such industries as can utilize and strengthen these characteristics. This paper has discussed these horizontal linkages and their political implications for industrial development in medium-sized cities. New indexes measuring horizontal linkages were proposed and technologies were well understood by using the Overlapping Clustering Method. Candidate industries which can utilize and strengthen the existing technology were also selected on the basis of the previous analysis.

Table 5: Clusters existing in the Kohoku region

Cluster Name (Type)	Number of Employees in 1983	Number of Employees in 1988	Existing Industries in 1988	Candidate Industries
12 (5)	39	2544	247,249	-
21 (3)	341	1418	293,297,299,319	306,315,(331)
41 (4)	1047	1323	149,159	142,204
10 (3)	266	1095	293,302	(331)
32 (3)	0	886	293	321,(331)
53 (3)	0	886	293	315,(331)
63 (3)	0	886	293	201,(331)
69 (4)	0	886	293	296,(331)
48 (4)	671	830	308,309	-
43 (3)	619	686	284	312,315
45 (4)	167	596	221,222	-
56 (4)	377	554	294,297,299	(331)
39 (4)	651	471	151,152	-
13 (3)	2706	417	144,149,159	-
11 (4)	500	416	151	242
31 (3)	341	397	296,299	(331)
66 (4)	341	397	299	205,305,(331)
71 (4)	366	373	145,155	245
28 (3)	266	344	297,302	305,(331)
26 (3)	122	304	311	312
61 (4)	68	259	301,304	306,312
45 (4)	302	231	221,222	-
18 (3)	0	229	258,259	-
33 (4)	266	209	302	203,205,209,(331)
52 (3)	266	209	302,319	(331)
62 (3)	266	209	302	306,(331)
19 (2)	135	162	185	183,189
55 (2)	135	162	185	189
49 (3)	0	135	296,297	203,312,(331)
64 (4)	0	135	297	205,321,(331)
27 (3)	105	126	129	181
72 (4)	0	69	259	261,262,266,271
75 (2)	0	69	233,259	-
70 (3)	0	65	307	306,315,322
38 (5)	70	52	143	147
35 (3)	0	50	304	305,306,(331)
57 (3)	0	45	206,319	201,203,215,219,305
14 (4)	321	31	223	229
22 (3)	36	22	294,296	305,314,321,322,(331)
30 (3)	36	22	294,319	315,(331)
74 (3)	36	22	294	203,295,(331)

Technological innovations are continually taking place, especially, in so-called high-tech industries, such as semi-conductors, electronics, biotechnology, and new materials. Profitability may high in such technology-oriented industries, but market competition is also more severe. For medium-sized cities, it is too risky to bet their future on such severe competition. They should look for other less competitive markets based on their

characteristics even if this is less profitable. This is what is meant by "niche". This paper shows how medium-sized cities may find promising niches.

We would like to conclude the paper by summarizing the future tasks;

(1) Local technological information was treated as ill-formulated skills which could be standardized or documented in this discussion. However, introducing intellectual machines may compensate for such technologies. The development of soft-engineering also narrows the area for such technologies or skills. A large part of the market information can be also gathered and analyzed by consulting companies which have no direct transactions. Therefore, the area for ill-formulated skills must be carefully assessed by more detailed case studies.

(2) The Co-Production Rate is based on the diversification behaviour of firms. That behaviour is, needless to say, much influenced by market profitability. Therefore, the Co-Production Rate is function of market price or the demand for goods. Microscopic analyses of a firm's diversification behaviour are needed for the theoretical base for this index.

(3) The aim of this paper is to find a way of applying existing technology along the horizontal linkages. The birth of new technology is beyond our scope. When we discuss the industrial policy for metropolitan areas, such points become more important. Metropolises very much need the ability to develop new technology in order to maintain their comparative superiority.

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Appendix Japanese Standard Industrial Classification (SIC)

Appendix Japanese Standard Industrial Classification (SIC) Continued.

Appendix Japanese Standard Industrial Classification (SIC)

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|-----------------------------------------|----------------------------------------|
| 12 Food | 20 Chemical Product |
| 121 Stock-firm food product | 201 Chemical manure |
| 122 Fishery food product | 202 Inorganic chemical industry |
| 123 Agricultural food product | 203 Organic chemical industry |
| 124 Salt and condiments | 204 Chemical fiber and textile |
| 125 Sugar and saccharoid | 205 Petrochemical products |
| 126 Cereal products and milling | 206 Pharmacy |
| 127 Bread and cakes | 209 Other chemical products |
| 128 Fats and oil | 21 Petroleum and coal product |
| 129 Other food products | 211 Petroleum refining |
| 13 Beverage and tobacco | 212 Lubricant and grease |
| 131 Soft drinks | 213 Coke |
| 132 Liquor | 214 Briquette and solid fuel |
| 133 Tea and coffee | 215 Pavement material |
| 134 Ice | 219 Other petro or coal product |
| 135 Fodder and organic manure | 22 Plastic products |
| 14 Fiber textile | 221 Plastic board, bar and pipe |
| 141 Filature | 222 Plastic film and sheet |
| 142 Spinning | 223 Industrial plastics |
| 143 Yearning | 224 Foamed plastics |
| 144 Weaving | 229 Other Plastic product |
| 146 Dying | 23 Rubber product |
| 147 Net and Rope | 231 Tires and tubes |
| 148 Lase and products | 232 Rubber shoes and footwear |
| 149 Other fibers | 233 Industrial rubber products |
| 15 Apparel products | 234 Other rubber product |
| 151 Outer dresses | 24 Leather, leather product and fur |
| 152 Inner dresses | 241 Leather |
| 153 Hat and headgear | 242 Industrial leather product |
| 154 Furred dresses | 243 Leather shoes material |
| 155 Other dresses and accessories | 244 Leather shoes and footwear |
| 159 Other apparel products | 245 Leather grove |
| 16 Wood and wooden product | 246 Leather bag |
| 161 Logging | 247 Non-leather bag |
| 162 Plywood and architectural materials | 248 Fur |
| 163 Wooden box and container | 249 Other leather product |
| 164 Wooden shoes | 25 Earthen and related product |
| 164 Other wood products | 251 Glass and glass product |
| 17 Furniture and fixture | 252 Cement products |
| 171 Furniture | 253 Earthen construction material |
| 172 Religious ornaments | 254 Ceramics and pottery |
| 173 Fixture | 255 Fireproof clay product |
| 179 Other interior accessories | 256 Charcoal and carbon |
| 18 Pulp and paper product | 257 Grind stone |
| 181 Pulpmills | 258 Stone products |
| 182 Paper mills | 259 Other clay product |
| 183 Special paper | 26 Iron and steel material and product |
| 184 Paper product | 261 Iron by blast furnace |
| 185 Paper box and container | 262 Crude steel |
| 189 Other paper product | 265 Surface-processed steel |
| 19 Printing, publishing and allied | 266 Tempered steel |
| 191 Newspaper | 267 Pig iron |
| 192 Publishing | 269 Other iron and steel |
| 193 Printing | |
| 194 Print engraving | |

Appendix Japanese Standard Industrial Classification (SIC) Continued.

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|------------------------------------------------------|---------------------------------------|
| 27 Non-ferrous metal material and product | 32 Precision equipment |
| 271 Non-ferrous metal elemental refinement | 321 Measures and analyzer |
| 272 Non-ferrous metal further refinement | 322 Land measurement equipment |
| 273 Non-ferrous alloy | 323 Medical equipment and tools |
| 274 Non-ferrous casting | 324 Equipments for physical chemistry |
| 275 Electric wire and cable | 325 Optical equipments and lens |
| 279 Other Non-ferrous metal | 326 Glasses |
| 28 Fabricated metal product | 327 Clock and watch |
| 281 Metal can | 33 Ordnance |
| 282 Metal houseware | 331 Ordnance |
| 283 Heating equipments | 34 Other manufacturing product |
| 284 Metal construction material | 341 Precious metals ornament |
| 285 Pressed metal product | 342 Musical instruments and records |
| 286 Metallurgic powder | 343 Toy, sporting and athletic goods |
| 287 Metal strings | 344 Pen and other stationery |
| 288 Bolt, nut and metal screw | 345 Button and other accessories |
| 289 Other metallic products | 346 Lacquer ware |
| 29 Ordinary machinery | 348 Other manufacturing product |
| 291 Boiler and engine | |
| 292 Agricultural machinery | |
| 293 Construction and mining machinery | |
| 294 Fabrication machinery | |
| 295 Textile machinery | |
| 296 Other industrial machinery | |
| 297 General parts for machinery | |
| 298 Office and service industrial machinery | |
| 299 Other machine and accessories | |
| 30 Electrical machinery and equipment | |
| 301 Electricity transmission, distribution apparatus | |
| 302 Household electric equipment | |
| 303 Electric lights and illumination | |
| 304 Communication equipment | |
| 305 Computer and accessories | |
| 306 Electronic equipment, semi-conductor device, IC | |
| 307 Electric measuring equipment | |
| 308 Weak electrical equipment, parts and accessories | |
| 309 Other electric machinery | |
| 31 Transport equipment | |
| 311 Motor vehicles, parts and accessories | |
| 312 Railway ore, parts and accessories | |
| 313 Bicycle and other light vehicles | |
| 314 Ships, parts and accessories | |
| 315 Aerospace | |
| 319 Other transport equipment | |